

City of San Diego

DONNA FRYE CITY COUNCILMEMBER - DISTRICT 6

MEMORANDUM

DATE:

June 21, 2010

TO:

Honorable Councilmembers/Redevelopment Agency Board Members

FROM:

Councilmember Frve

SUBJECT:

Redevelopment Agency Debt

The following is a compilation of debt for each of the Redevelopment Agency Project Areas and how much each owes to the City of San Diego. The numbers used are from the reports provided by the Redevelopment Agency staff and the IBA. It is offered in this format for easier use.

Please note the attached April 13, 2010, Redevelopment Agency staff report (No. RA-10-20), which stated that there were only five Redevelopment Project Areas that "will not have the capacity to repay a portion of their respective outstanding debt to the City." Those Project Areas are: Barrio Logan (\$18 million projected shortfall), Linda Vista (\$5.1 million projected shortfall), Gateway Center West (\$21.5 million projected shortfall), Mount Hope (\$2.9 million projected shortfall) and Southcrest (\$17.8 million projected shortfall). All other Project Areas appear to have the capacity to repay their debt to the City.

This report should be considered as the City Council and Redevelopment Agency consider the debt repayment/forgiveness being proposed.

Finally, there is a proposal to be considered tomorrow, June 22, 2010, to raise the tax increment cap limit for CCDC, which, if approved, would result in additional new revenues. This too should be part of Council's discussion.

Summary of Total Debt, Source of Debt, Amount Proposed to be Repaid, Amount Proposed to be Forgiven, and Debt Owed with No Determination as to How or When It Will be Repaid

Approximate Total Debt Owed to the City by Redevelopment Agency: **\$268.5 million** (Principal: \$118,466,322; Interest: \$150,131,322)

Portion of Total Debt for CDBG Loans: \$168.8 million

Portion of Total Debt for HUD Section 108 Loans: \$59.6 million

Total CDBG and HUD Section 108 Loans: \$228.4 million

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$78,787,000

AMOUNT PROPOSED TO BE REPAID FOR HUD Section 108 Debt: \$5,431,000

Total CDBG and HUD Section 108 Debt Proposed to be Forgiven: \$144,214,499**

Total Other Debt Owed to City (Non CDBG/HUD Section 108): \$40.1 million***

^{**} According to IBA Report Number 10-51, dated June 18, 2010, the HUD Section 108 debt will be repaid by the Naval Training Center Project Area only. It appears all other HUD Section 108 debt is being forgiven.

^{***} There has been no determination made yet as to how to pay this remaining debt.

REDEVELOPMENT AGENCY DEBT OWED TO THE CITY OF SAN DIEGO BY PROJECT AREA

CCDC

CDBG - Principal: \$34 million CDBG - Interest: \$61.3 Million **Total CDBG: \$96,287,812**

Section 108 - Principal: \$7.2 million Section 108 - Interest: \$14.9 million **Total Section 108: \$22,230,127**

Sewer - Principal: \$613,327 Sewer - Interest: \$502,068 **Total Sewer: \$1,115,395**

Water - Principal: \$357,636 Water - Interest: \$291,026 **Total Water: \$648,662**

Total CDBG and Section 108 Debt: \$118,517,939

Total Non CDBG and Section 108 Debt- \$1,764,057***

TOTAL DEBT OWED TO CITY - \$120,281,997 (Principal: \$43,184,407;

Interest: \$77,097,589)

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$63,229,999

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG AND HUD 108: \$55,287,940**

^{**} According to IBA Report Number 10-51, dated June 18, 2010, the HUD Section 108 debt will be repaid by the Naval Training Center Project Area only. It appears all other HUD Section 108 debt is being forgiven.

^{***} There has been no determination made yet as to how to pay this remaining debt.

Barrio Logan

Sales Tax - Principal: \$1.6 million Sales Tax- Interest: \$991,999 Sales Tax Total: \$2,650,084

Industrial Development Bonds - Principal: \$90,840 Industrial Development Bonds - Interest: \$119,909 Industrial Development Bonds Total: \$210,749

CDBG - Principal: \$1.9 million CDBG - Interest: \$2.8 million CDBG Total: \$4,773,819

Section 108 - Principal: \$7.2 million Section 108 - Interest: \$8.8 million **Section 108 Total:\$16,033,738**

EDI Grant - Principal: \$720,000 EDI Grant - Interest: \$820,373 **EDI Grant Total: \$1,540,373**

Capital Outlay - Principal: \$1.1 million Capital Outlay - Interest: \$618,984 Capital Outlay Total: \$1,817,984

Total CDBG and Section 108 Debt: \$20,807,557

Total Non CDBG and Section 108 Debt: \$6,219,190***

TOTAL DEBT OWED TO CITY: \$27,026,748 (Principal: \$12,826,041;

Interest: \$14,200,707

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$701,399

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG AND HUD 108: \$20,106,158**

^{**} According to IBA Report Number 10-51, dated June 18, 2010, the HUD Section 108 debt will be repaid by the Naval Training Center Project Area only. It appears all other HUD Section 108 debt is being forgiven.

^{***} There has been no determination made yet as to how to pay this remaining debt.

City Heights

CDBG - Principal: \$2.1 million CDBG - Interest: \$2.4 Million **Total CDBG- \$4,573,823**

Section 108 - Principal: \$5.9 million Section 108 - Interest: \$4.7 million **Total Section 108: \$10,759,345**

Capital Outlay - Principal: \$357,956 Capital Outlay - Interest: \$33,111 **Total Capital Outlay: \$391,067**

TransNet Prop A - Principal: \$93,655 TransNet Prop A - Interest: \$104,888 **Total TransNet Prop A: \$198,543**

Total CDBG and Section 108 Debt: \$15,333,168

Total Non CDBG and Section 108 Debt: \$589,610***

TOTAL DEBT OWED TO CITY: \$15,922,778 (Principal: \$8,562,522;

Interest: \$7,360,256

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$4,156,801

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG AND HUD 108: \$11,176,367**

^{**} According to IBA Report Number 10-51, dated June 18, 2010, the HUD Section 108 debt will be repaid by the Naval Training Center Project Area only. It appears all other HUD Section 108 debt is being forgiven.

^{***} There has been no determination made yet as to how to pay this remaining debt.

College Community

Sales Tax - Principal: \$263,000 Sales Tax - Interest: \$368,200 **Sales Tax Total: \$631,200**

CDBG - Principal: \$365,000 CDBG - Interest: \$430,921 **Total CDBG: \$795,921**

TransNet Prop A - Principal: \$93,591 TransNet Prop A - Interest: \$123,540 **Total TransNet Prop A: \$217,131**

Total CDBG Debt: \$795,921

Total Non CDBG Debt: \$848,331***

TOTAL DEBT OWED TO CITY: \$1,644,252 (Principal: \$721,591; Interest:

\$922,661)

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$724,700

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG DEBT: \$71,221

*** There has been no determination made yet as to how to pay this remaining debt.

College Grove

Sales Tax - Principal: \$40,963 Sales Tax - Interest: \$32,758 **Sales Tax Total: \$73,721**

NOTE: No Other Debt Shown.

Crossroads

Sales Tax - Principal: \$215,000 Sales Tax - Interest: \$125,248 **Sales Tax Total: \$340,248**

CDBG - Principal: \$578,294 CDBG - Interest: \$268,311 **Total CDBG: \$846,605**

Total CDBG Debt: \$846,605

Total Non CDBG Debt: \$340,248***

TOTAL DEBT OWED TO CITY: \$1,186,853 (Principal: \$793,294;

Interest: \$393,559)

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$733,800

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG DEBT: \$112,805

*** There has been no determination made yet as to how to pay this remaining debt.

Grantville

CDBG - Principal: \$506,729 CDBG - Interest: \$188,644 **Total CDBG: \$695,373**

TOTAL DEBT OWED TO CITY: \$695,373

AMOUNT PROPOSED TO BE REPAID FOR CDBG DEBT: \$596,600

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG DEBT: \$98,773

NOTE: No Other Debt Shown.

Linda Vista

Sales Tax - Principal: \$1.1 million Sales Tax - Interest: \$2.3 million Sales Tax Total: \$3,454,132

CDBG - Principal: \$810,691 CDBG - Interest: \$2.2 Million **Total CDBG: \$3,020,304**

Total CDBG Debt: \$3,020,304

Total Non CDBG Debt: \$3,454,132***

TOTAL DEBT OWED TO CITY - \$6,474,436 (Principal- \$1,945,141

Interest - \$4,529,295)

AMOUNT PROPOSED TO BE PAID FOR CDBG: \$1,256,700

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$1,763,604

Naval Training Center

CDBG - Principal: \$149,000 CDBG - Interest: \$167,253 **Total CDBG: \$316,253**

Section 108- Principal: \$5.4 million Section 108 -Interest: \$0 (zero) **Total Section 108: \$5,431,000**

General Fund- Principal: \$1.3 million General Fund- Interest: \$804,739 **Total General Fund: \$2,145,729**

Total CDBG and Section 108 Debt: \$5,747,253

Total Non CDBG and Section 108 Debt: \$2,145,729***

TOTAL DEBT OWED TO CITY: \$7,892,982 (Principal: \$6,920,990

Interest: \$971,992)

AMOUNT PROPOSED TO BE REPAID FOR Section 108 Debt: \$ 5,431,000

AMOUNT PROPOSED TO BE REPAID FOR CDBG: \$287,200

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$29,053**

** According to IBA Report Number 10-51, dated June 18, 2010, the HUD Section 108 debt will be repaid by the Naval Training Center Project Area only. It appears all other HUD Section 108 debt is being forgiven.

*** There has been no determination made yet as to how to pay this remaining debt.

North Bay

Capital Outlay- Principal: \$1,735,391 Capital Outlay- Interest: \$676,803 **Total Capital Outlay: \$2,412,194**

Total Debt to City: \$2,412,194

NOTE: No Other Debt Shown

North Park

Sales Tax- Principal: \$ 148,607 Sales Tax- Interest: \$13,746 **Sales Tax Total: \$162,353**

CDBG - Principal: \$1.5 million CDBG - Interest: \$1.2 million **Total CDBG- \$2,832,162**

Total CDBG Debt: \$2,832,162

Total Non CDBG Debt: \$162,353 ***

TOTAL DEBT OWED TO CITY - \$2,994,515 (Principal: \$1,687,879

Interest:\$1,306,636)

AMOUNT PROPOSED TO BE REPAID FOR CDBG: \$2,832,162

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$0 (ZERO)

San Ysidro

Sales Tax - Principal: \$ 2,446 Sales Tax - Interest: \$3,463 **Sales Tax Total: \$5,909**

CDBG - Principal: \$737,000 CDBG - Interest: \$959,840 **Total CDBG: \$1,696,840**

Total CDBG Debt: \$1,696,840

Total Non CDBG Debt: \$5,909 ***

TOTAL DEBT OWED TO CITY - \$1,702,749 (Principal: \$739,446

Interest:\$963,303)

AMOUNT PROPOSED TO BE REPAID FOR CDBG: \$1,553,100

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$143,740

SEDC

Central Imperial

Sales Tax- Principal: \$1.1 million Sales Tax- Interest: \$1.5 million Sales Tax Total: \$2,641,101

CDBG - Principal: \$13.6 million CDBG - Interest: \$10.3 million **Total CDBG- \$23,985,052**

Section 108- Principal: \$3.3 million Section 108 - Interest: \$1.8 million **Total Section 108: \$5,168,555**

Capital Outlay- Principal: \$43,777 Capital Outlay- Interest: \$61,409 **Total Capital Outlay: \$105,186**

TransNet Prop A - Principal: \$802,732 TransNet Prop A - Interest: \$1,139,702 **Total TransNet Prop A: \$1,942,433**

Total CDBG Debt and Section 108 Debt: \$29,153,607

Total Non CDBG Debt: \$4,688,721 ***

TOTAL DEBT OWED TO CITY - \$33,842,328 (Principal: \$18,915,935

Interest: \$ 14,926,393)

AMOUNT PROPOSED TO BE REPAID FOR CDBG Debt: \$1,593,700

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG and HUD Section 108: \$27,559,907

Gateway Center West

Sales Tax - Principal: \$400,000 Sales Tax - Interest: \$0 (zero) **Sales Tax Total: \$400,000**

CDBG - Principal: \$5.5 million CDBG - Interest: \$13.1 million **Total CDBG: \$18,764,364**

Capital Outlay - Principal: \$529,728 Capital Outlay - Interest: \$1.3 million **Total Capital Outlay: \$1,911,748**

Total CDBG Debt: \$18,764,364

Total Non CDBG Debt: \$2,311,748 ***

TOTAL DEBT OWED TO CITY: \$21,076,113 (Principal: \$6,529,466

Interest: \$ 14,546,646)

AMOUNT PROPOSED TO BE REPAID FOR CDBG Debt: \$241,999

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$18,522,365

Mount Hope

Sales Tax - Principal: \$7,687 Sales Tax - Interest: \$7,438 **Sales Tax Total: \$15,125**

CDBG - Principal: \$429,177 CDBG - Interest: \$154,504 **Total CDBG: \$583,680**

Capital Outlay - Principal: \$3.2 million Capital Outlay - Interest: \$1.2 million **Total Capital Outlay: \$4,510,847**

TransNet Prop A - Principal: \$235,042 TransNet Prop A - Interest: \$237,975 **Total TransNet Prop A: \$473,017**

Total CDBG Debt: \$583,680

Total Non CDBG Debt: \$4,998,988 ***

TOTAL DEBT OWED TO CITY: \$5,582,669 (Principal: \$3.9 million;

Interest: \$ 1.6 million)

AMOUNT PROPOSED TO BE REPAID FOR CDBG Debt: \$500,000

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$83,680

Southcrest

Sales Tax - Principal: \$42,948 Sales Tax - Interest: \$982 Sales Tax Total: \$43,930

CDBG - Principal: \$5.8 million CDBG - Interest: \$3.7 million **Total CDBG: \$9,637,726**

Capital Outlay - Principal: \$1,0 million Capital Outlay - Interest: \$1.4 million **Total Capital Outlay: \$2,476,233**

TransNet Prop A - Principal: \$16,454 TransNet Prop A - Interest: \$24,681 **Total TransNet Prop A: \$41,135**

Route 252 Acq or Mitigation - Principal: \$2.5 million Route 252 Acq or Mitigation - Interest: \$5.0 million **Total Route 252 Acq or Mitigation: \$7,588,916**

Total CDBG Debt: \$9,637,726

Total Non CDBG Debt: \$10,150,214 ***

TOTAL DEBT OWED TO CITY - \$19,787,939 (Principal: \$9.4 million;

Interest: \$10.3 million)

AMOUNT PROPOSED TO BE REPAID FOR CDBG Debt: \$679,000

AMOUNT PROPOSED TO BE FORGIVEN FROM CDBG: \$8,958,726

*** There has been no determination made yet as to how to pay this remaining debt.

Attachment: Redevelopment Agency staff report RA-10-20, April 13, 2010

CC: Honorable Mayor Jerry Sanders
Andre Tevlin, Independent Budget Analyst
City Attorney Jan Goldsmith
Janice Weinrick, executive officer, San Diego Redevelopment Agency



THE CITY OF SAN DIEGO

DATE ISSUED:

April 13, 2010

REPORT NO: RA-10-20.

ATTENTION:

Honorable Chair and Members of the Redevelopment Agency,

Docket of April 20, 2010

SUBJECT:

Redevelopment Agency Debt Repayment Capability

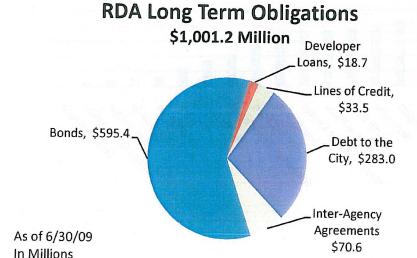
THIS IS AN INFORMATION ITEM ONLY. NO ACTION IS REQUESTED OF THE REDEVELOPMENT AGENCY BOARD

BACKGROUND:

At the February 1, 2010 meeting of the City's Audit Committee, the Committee requested staff to provide information and analysis on the outstanding debt of the Redevelopment Agency and the capability of the Agency to repay the debt. Staff provided detailed information on the Agency's debt to the City at the Redevelopment Agency hearing of February 23, 2010. (Refer to Redevelopment Agency Report RA-10-11.). This report provides additional information on the comprehensive debt of the Agency and addresses the Agency's capability to repay the debt.

REDEVELOPMENT AGENCY DEBT

The Agency's Long Term Obligations as of June 30, 2009 total \$1,001,264,000.

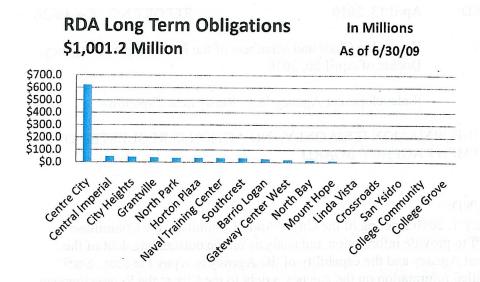




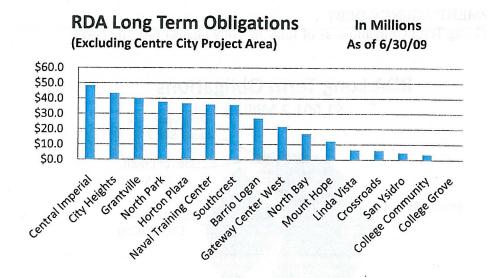
Redevelopment Agency

1200 Third Avenue, Suite 1400, MS 56D • San Diego, CA 92101-4110
Tel (619) 236-6700 Fax (619) 533-3219

The following chart summarizes the obligations by Project Area. The Agency has 17 Project Areas: 2 managed by Centre City Development Corporation (CCDC), 4 managed by Southeastern Economic Development Corporation (SEDC), and 11 managed by the City's Redevelopment Division.



Center City Project Area obligations total, \$624.5 Million, or 62% of the total debt. To facilitate illustration of the debt for the rest of the project areas, the following table displays the debt of the project areas with Centre City removed.



The same data is displayed below in tabular format to facilitate illustration.

Project Area	Managing Entity	Long Term Obligations as of 6/30/09
Centre City	CCDC	\$624.5
Central Imperial	SEDC	\$48.4
City Heights	City Redevelopment Division	\$43.4
Grantville	City Redevelopment Division	\$39.9
North Park	City Redevelopment Division	\$37.7
Horton Plaza	con and against CCDC	\$36.7
Naval Training Center	City Redevelopment Division	\$36.0
Southcrest	SEDC III A LANGE SEDC	\$35.9
Barrio Logan	City Redevelopment Division	\$27.0
Gateway Center West	SEDC	\$21.7
North Bay	City Redevelopment Division	\$17.1
Mount Hope	SEDC	\$12.2
Linda Vista	City Redevelopment Division	\$6.5
Crossroads	City Redevelopment Division	\$6.2
San Ysidro	City Redevelopment Division	\$4.7
College Community	City Redevelopment Division	\$3.4
College Grove	City Redevelopment Division	\$0.1
Total	mess Cart. Project mass stay not receive ou	1,001.4

In Millions

ADJUSTMENTS

While the data on debt obligations presented above is as of June 30, 2009, a number of debt transactions have occurred since the close of Fiscal Year 2009. The following debt transactions have been taken into account for the determination of debt repayment capability.

Project Area	Adjustment	Impact to Debt (In Millions) \$13.9 (\$8.5)	
North Park	Issuance of Series 2009A Bonds, July, 2009		
North Park	Line of Credit Pay Off		
North Park	Line of Credit Draws	\$1.6	
North Bay	Line of Credit Draws	\$4.0	
Naval Training Center	Line of Credit Draws	\$3.0	
City Heights	Line of Credit Draws	\$2.9	
North Park	Development Debt Cancellation	(\$2.0)	
College Community	Development Debt Cancellation	(\$1.0)	
Crossroads	Development Debt Cancellation	(\$4.9)	

ASSUMPTIONS FOR THE DEBT REPAYMENT ANALYSIS

- Assessed Valuation growth no greater than 0% in FY 11, 1% in FY 12, and 2% per year afterward. (Projections vary by project area).
- The Agency's Line of Credit draws are refinanced via Bond Issuances upon maturity with an assumed interest rate for capacity illustration purposes of 7%. No additional bond issuances are assumed for the purposes of this analysis, though the Agency will request authorization to issue bonds in the future.
- The HUD OIG CDBG debt repayment¹ is made per the repayment schedule presented to the Agency Board on February 23, 2010.
- The FY 2010 and FY 2011 ERAF² Obligations are paid as presented to the Agency Board on February 23, 2010.
- All future interest accrual on Agency debt to the City is assumed to be suspended.

REDEVELOPMENT PROJECT LIMITS

Redevelopment project areas typically have a number of project limitations, as follows:

- Project Area Time Limit: Project activities terminate on this date.
- Debt Establishment Time Limit: Project area may not incur additional debt after this date.
- Tax Increment Time Limit: Project area may not receive Tax Increment after this date.
- Tax Increment Cap: Project area may not receive cumulative Tax Increment over the life of the Project Area in excess of the Cap.
- Bonded Indebtedness Cap: Dollar limit of the bonded indebtedness that a project area may have at any given time.

These limitations have been taken into account for each project area's debt capability analysis. The limitations vary widely by project area and all limitations do not apply to all project areas.

OVERALL REPAYMENT CAPABILITY

The Agency estimates it will be able to repay 93.5% of the total debt obligation, including 100% of all Bond Debt and Third Party obligations and 76.9% of all debt obligations to the City. Should the City elect to forgive CDBG debt (the portion of CDBG debt outside of the proposed CDBG Repayment Plan presented at the February 23, 2010 Redevelopment Agency Hearing), additional debt obligations to the City could be repaid, resulting in a return to the City of additional monies that could be used for unrestricted purposes.

Repayment associated with the Audit Report dated December 30, 2008 of the City's Community Development Block Grant Program (CDBG), produced by the Office of Inspector General (OIG) of the U.S. Department of Housing and Urban Development (HUD).

Education Revenue Augmentation Fund. Refer to Redevelopment Agency Report RA-10-11 dated February 17, 2010.

PROJECTED SHORTFALLS

Current projections indicate the following Project Areas will not have the capacity to repay a portion of their respective outstanding debt to the City. However, the time horizons for the affected project areas are still many years out. Tax revenue growth in the long term may be significantly greater than the conservative growth rates assumed for this analysis. For some of the affected project areas, the shortfalls are compounded by cap limitations on Tax Increment. Actions can potentially be taken to increase the Tax Increment caps. Staff will provide the Agency Board an updated debt repayment forecast annually in conjunction with the Annual Budget, as a means to monitor this situation on an annual basis.

	PROJECTED DEBT REPAYMENT SHORTFALLS									
Project Area	Managing Entity	Debt to the City (In Millions)	Project Area Expiration	Tax Increment Time Limit for Debt Repayment	Time Horizon	Tax Increment Cap Affecting Repayment (Y/N)	Estimated Debt Repayment Shortfall (In Millions)			
Barrio Logan	City Redev Division	\$27.0	5/20/32	5/20/42	32 yrs	NO	\$18.0			
Linda Vista	City Redev Division	\$6.5	11/21/12	11/21/22	12 yrs	NO	\$5.1			
Gateway Center West	SEDC	\$21.1	11/17/19	11/17/29	19 yrs	YES	\$21.5			
Mount Hope	SEDC	\$5.6	11/22/25	11/22/35	25 yrs	YES	\$2.9			
Southcrest	SEDC	\$19.8	4/1/27	4/14/37	27 yrs	YES	\$17.8			
Total		\$80.0					\$65.3			

PROJECT AREA DETAIL – LONG TERM OUTLOOK
The attachment illustrates the Long Term Outlook for each project area.

Respectfully submitted,

Janice Weinrick

Deputy Executive Director

Attachment:

SM